

USCIB: 5.2/83

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4 March 1955

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UNITED STATES COMMUNICATIONS INTELLIGENCE BOARD

AGENDA FOR

One Hundred Thirteenth Meeting at 1030 on Friday,
11 March 1955, in the Projection Room,
Administration Building, CIA, Washington, D.C.

Mr. Allen W. Dulles, Chairman

EO 3.3(h)(2)
PL 86-36/50 USC 3605

PART I - Agenda Items

<u>Date of Initial Consideration</u>	<u>Subject Number</u>	<u>Subject</u>	<u>Submitted by</u>
11 Feb 1955	5.2/	1. Minutes of the 112th Meeting	Secretariat
11 March 1955	29.5/		Exec. Secy.
11 March 1955	14.1/		Exec. Secy.
11 March 1955	29.20/		Director, NSA
10 Dec 1954	9.3/		5. Master Requirements List (USCIB 9.3/30)

* Paper in preparation,
to be circulated later.

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PART II - Background Information on Agenda Items

Item No.

Subject and Summary

1. Approval of Final Minutes of the 112th Meeting. The tentative minutes have been circulated for approval. Comments are now being received. It is expected that the Final version will be in circulation by 10 March 1955.

2.

3.

4.

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Item No.

Subject and Summary

4. Cont'd proposal was circulated to the members of USCIB for vote sheet action. Replies to date indicate varying degrees of opinion ranging from approval to disapproval, and include a request for discussion at the next USCIB meeting. Accordingly, the matter has been placed on the Agenda for discussion. One vote sheet reply has not yet been received. As soon as it is, a summary of the vote sheet reaction will be circulated to the members of USCIB as well in advance of the meeting as possible.
5. USCIB Master Requirements List. At the 110th meeting on 10 December 1954 USCIB directed the Executive Committee to study certain problems in connection with the intelligence requirements imposed on the Director, NSA. USCIBEC has considered the problem and arrived at a partial but as yet incomplete solution of it. Accordingly, the Executive Secretary has submitted a progress report on the status of solution (USCIB 9.3/30).


RUFUS L. TAYLOR
Captain, U. S. Navy
Executive Secretary, USCIB

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113TH USCIB MEETING

Item 1

MINUTES OF THE 112TH MEETING

1. NSA did not submit any changes to the minutes of the 112th Meeting.
2. Recommend approval.

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Item 5

USCIB MASTER REQUIREMENTS LISTBACKGROUND

1. At its 110th meeting on 10 December 1954 USCIB agreed that the problem of the Master Requirements List (MRL) should be considered without delay by USCIBEC, taking into account all papers on the subject before the Board, together with a statement of IAC views on the whole priorities problem (USCIB 9.3/19, 21 and 22).

2. To this end, USCIBEC met in special session on 7 January 1955 and agreed to a philosophy of attack and procedure for solution of the problem (USCIB 9.3/23). In order to draw up specific recommendations, an Ad Hoc Committee, composed of NSA, CIA, and USAF representatives, was established. The NSA member was Chairman.

3. The report of the Ad Hoc Committee was circulated as USCIB 9.3/25 and 27 and considered by USCIBEC at its 27th meeting on 25 February.

CURRENT CONSIDERATION

4. USCIB 9.3/30 circulates a progress report to the Board setting forth what has been agreed to date and what remains to be accomplished. USCIBEC was unable to recommend the Ad Hoc Committee report in its entirety. It did, however, agree to several basic aspects of it and is continuing consideration of the remainder.

5. At the meeting the State Department member expressed the view that the general plan now being pursued by USCIBEC may not be the best one. He criticized the type of COMINT Requirements List proposed in the report and the steps recommended for its preparation. He stressed the need to proceed as quickly as possible to the development of NSA's Implementation Plan and the actual allocation of resources, and said that basic COMINT requirements could be delineated in a much less complicated and more precise manner for this purpose. He stated that he must abstain from endorsing those proposals in the report which dealt with the preparation of the COMINT Requirements List. He also stated that meanwhile he did not desire to block a majority of the committee from proceeding with this preparation, if it so desired.

6. The progress report has several inclosures which will now be discussed. The recommendations for the Chairman, USCIB, and TAB A include changes that were proposed at the meeting by the NSA and OSD members and accepted by all members. These two inclosures now stand approved by USCIBEC.

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Item 5 (continued)

7. TAB B which deals with Supplemental Guidance does not yet have unanimous USCIBEC agreement. A majority of the committee are willing to accept TAB B with the amendments proposed by the NSA member. These amendments have the effect of deferring action on the details of the mechanics of supplemental guidance until after the procedures for providing suitable basic guidance have been implemented and been found to be satisfactory. Under this concept the Director, NSA, would submit his recommendations in this respect, as soon as possible, but not later than sixty days, after he receives the initial basic guidance.

8. The Air Force and Navy members stated that they could not accept the NSA amendment of TAB B, as they believe the mechanism for providing supplemental guidance must be stipulated as part of the whole plan.

9. The OSD member said he would be willing to accept the NSA-amended TAB B but preferred to submit a revision of his own for consideration. This version is attached to the progress report, although it has not as yet been formally considered by USCIBEC.

10. TAB C is still in draft form and has not been fully considered by USCIBEC. It is not included in this progress report. It consists of a list of priority national intelligence requirements based on the Priority National Intelligence Objectives set forth in DCID 4/4. When this list has been completed it will be sent to USCIB for approval, with a recommendation that, as approved by USCIB, the list be referred to IAC for approval as indeed representing priority national intelligence requirements. In that approval by IAC may consume considerable time, it will be suggested that USCIB use the list (as approved by itself) as a basis for indicating which requirements should be assigned as COMINT tasks, thus avoiding a long hiatus in implementing the plan set forth in TAB A.

11. USCIBEC recommends that USCIB:

- a. consider the progress made thus far by USCIBEC to be acceptable;
- b. direct USCIBEC to continue its consideration of this problem (presumably to attempt to reach an agreed version of TAB B); and
- c. offer such additional guidance as the members may desire.

12. It seems reasonable to predict that USCIB will go along with the first two recommendations; just how much additional guidance they will offer is debatable--probably not much.

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Item 5 (continued)

13. There is a distinct possibility that the Air Force (or Navy) member may insist on discussion of the "completed package" concept, contending that it is essential to include provision for supplemental guidance now, rather than sixty days from the date the basic guidance is provided to Director, NSA.

14. To counter this position the Director, NSA, should be prepared to state that he has studied with interest the TAB B submitted by the OSD member. He finds that, generally speaking, he can accept it in principle and considers that this version of TAB B offers an excellent basis for compromise and eventual acceptance by all members. He does have a few amendments that he would like to see made, however, and believes that USCIBEC should address itself to this matter at the next meeting, at which time his representative on USCIBEC will submit his suggested changes.

15. In addition, the Director, NSA, should be prepared to state his present thinking on how he intends to implement para 2h of NSCID No. 9. He has in mind establishing a senior advisory group to which all members of USCIB would be invited to send representatives. This group would meet once a month and would consider those matters that affect the final planning of intercept and processing priorities. Information on activities of all direct liaison and departmental discussions would be freely available to it. Direct exchanges of ideas and discussion of problems with NSA of unique interest to a single department or agency would take place with the representative of that department or agency in this group, but would be freely available to the group as a whole.

16. The Director should state that knowledge of his present thinking probably will help USCIBEC in establishing a mechanism for supplemental guidance. The Director believes that the problems of supplemental guidance and final planning eventually come together and it would seem efficient and economical to have the same people meeting to take care of both problems. He should make it abundantly clear, however, that this represents his thinking at this time and is predicated on the assumption that he will receive effective basic guidance from USCIB. If the guidance he eventually receives is not effective, he must necessarily come up with something else to discharge his responsibilities under para 2h of NSCID No. 9.

RECOMMENDATION

17. USCIB should agree that USCIBEC has made considerable progress on the MRL problem thus far, and should continue its deliberations with a view to achieving an agreed version of TAB B concerning supplemental guidance. As a basis for compromise, USCIBEC should be instructed to address itself to the OSD version of TAB B, bearing in mind the current thinking of the Director, NSA, on how he intends to implement para 2h of NSCID No. 9 if he receives effective basic guidance.

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Item 6

HANDLING OF COMINT BY THE CLARK COMMITTEECURRENT CONSIDERATION

1. CIB Serial 00046 circulates a proposal by the Executive Secretary designed to enhance the security of COMINT information contained in the final report of the Clark Committee.
2. The Executive Secretary does not believe it feasible to ask one of the members of USCIB to perform an "SSO" function for the Clark Committee report since all members of the Board are interested parties under scrutiny by the Committee.
3. Instead, the Executive Secretary proposes that USCIB recognize that the COMINT portion of the report will be in any case classified TOP SECRET and will be given very limited distribution at the very highest level of government. Accordingly, the Committee should be urged to couch their comments on the successes, failures, progress or processes regarding COMINT in the most general terms feasible. COMINT codewords should not be used. In addition, the COMINT portion of the report should be preceded by the legend "This document contains information related to Communications Intelligence and must be handled and stored separately from other Top Secret material with access limited to those persons designated by name only." Finally, the final repository of the report should be a COMINT-protected location.

RECOMMENDATION

4. Recommend approval of the Executive Secretary's proposal as a realistic solution for this problem.

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Item 7

INDOCTRINATION FOR ACCESS TO
CATEGORY IEE COMINT (CLARK COMMITTEE)CURRENT CONSIDERATION

1. USCIB 13.2/54 circulates a request by the CIA member for concurrence in the "need-to-know" of the following three members of the Clark Committee:

Mr. Henry Kearns

Mr. Ernest F. Hallinga

Dr. Donald S. Russell

These committee members will require access to COMINT on a "need-to-know" basis in connection with the examination of CIA operations.

2. In that other members of the Clark Committee have been cleared and indoctrinated - General Clark, General Christiansen, Admiral Connolly and Captain Rickenbacker - this request, if approved and implemented, will complete the indoctrination of all members of the committee. This will facilitate handling of the final report of the Committee.

RECOMMENDATION

3. It is recommended that the Director, NSA, concur in the COMINT "need-to-know" of these individuals.

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